

**SAN FRANCISCO
BAY AREA WATER EMERGENCY
TRANSPORTATION AUTHORITY**

BASIC FINANCIAL STATEMENTS

FOR THE YEAR ENDED JUNE 30, 2025

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**SAN FRANCISCO BAY AREA
WATER EMERGENCY TRANSPORTATION AUTHORITY
BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2025**

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INDEPENDENT AUDITOR'S REPORT

To the Board of Directors
San Francisco Bay Area Water Emergency Transportation Authority
San Francisco, California

Report on the Audit of the Financial Statements

Opinion

We have audited the accompanying financial statement of the business-type activities of the San Francisco Bay Area Water Emergency Transportation Authority (Authority), California, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the Table of Contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities of the Authority as of June 30, 2025, and the respective changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Authority and to meet our other ethical responsibilities, in accordance with the relevant ethical requirement relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and other Required Supplementary Information as listed in the Table of Contents be presented to supplement the basic financial statements. Such information is the responsibility of management and although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 25, 2025, on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.



Pleasant Hill, California
November 25, 2025

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MANAGEMENT’S DISCUSSION AND ANALYSIS

The following Management’s Discussion and Analysis (MD&A) of the San Francisco Bay Area Water Emergency Transportation Authority (Authority) activities and financial performance introduces the financial statements of the Authority for the fiscal year ended June 30, 2025. The information presented herein should be considered in conjunction with the accompanying financial statements and notes.

BASIC FINANCIAL STATEMENTS

The Basic Financial Statements required under Governmental Accounting Standards Board (GASB) Statement 34 include:

Statement of Net Position—presents the financial position of the Authority, including assets, deferred outflows, liabilities, deferred inflows, and net position. The difference between this statement and the traditional Balance Sheet is that net position (fund equity) is shown as the difference between total assets and total liabilities.

Statement of Activities—presents revenues, expenses, and changes in net position for the fiscal year. It differs from the traditional Statement of Revenues and Expenses in that revenues and expenses directly attributable to operating programs are presented separately from investment income and financing costs.

Statement of Cash Flows—provides itemized categories of cash flows. This statement differs from the traditional Statement of Cash Flows in that it presents itemized categories of cash inflows and outflows instead of computing the net cash flows from operation by backing out non-cash revenues and expenses from net operating income. In addition, cash flows related to investments and financing activities are presented separately.

ORGANIZATION DESCRIPTION AND OPERATIONS

The California State legislature created the Water Transit Authority (WTA) in 1999, a new regional agency mandated to create a long-term plan for new and expanded water transit and related services on the San Francisco Bay. On January 1, 2008, a new state law dissolved the WTA and replaced it with the San Francisco Bay Area Water Emergency Transportation Authority (Authority). This regional transportation agency is responsible for consolidating and operating public ferry services in the Bay Area, planning new service routes, and coordinating ferry transportation response to emergencies or disasters affecting the Bay Area transportation system. The Authority operates ferry service under the brand San Francisco Bay Ferry.

The Authority’s Board of Directors (Board) adopted the following Mission Statement for the organization:

The San Francisco Bay Area Water Emergency Transportation Authority (Authority) is a regional agency with responsibility to develop and operate a comprehensive water transportation system for the Bay Area. The Authority shall also coordinate water transportation services in response to natural disasters and transportation disruptions.

At the same time, the Authority Board approved the following Vision Statement for how the Authority would pursue its Mission:

The San Francisco Bay Area Water Emergency Transportation Authority develops, operates, and manages an expanded and enhanced region-wide ferry system that provides a reliable, state-of-the-art and attractive transportation option for the Bay Area and plays a critical role in coordinating and providing water transportation to serve emergency response and economic recovery needs.

Taken together, the Mission and Vision Statements describe and characterize the Authority’s multiple functional roles in the regional transportation network. The San Francisco Bay Ferry public transportation system is responsible for carrying 2.4 million passengers annually utilizing a fleet of 17 high speed passenger-only ferry vessels. San Francisco Bay Ferry currently serves the cities of Alameda, Oakland, Richmond, San Francisco, South San Francisco, and Vallejo.

FINANCIAL POSITION SUMMARY

Total net position may serve as a useful indicator of the Authority’s financial position when taking all assets and liabilities into account. The Authority’s assets and deferred outflows exceeded its liabilities and deferred inflows by \$513 million on June 30, 2025, a 5% increase from June 30, 2024.

The chart below summarizes the Authority’s net position as of June 30, 2025, and compares assets and liability categories to the prior year. A discussion of some of the most significant balances follows the chart.

Change in Net Position (in thousands)

	<u>2025</u>	<u>2024</u>
Assets:		
Current and other assets	\$52,947	\$43,108
Capital assets	473,849	456,980
Total assets	<u>\$526,797</u>	<u>\$500,089</u>
Deferred Outflows of Resources:	<u>\$1,170</u>	<u>\$1,325</u>
Liabilities:		
Current liabilities	\$9,481	\$9,508
Unearned/deferred revenue	3,209	3,380
Other noncurrent liabilities	1,307	1,279
Total liabilities	<u>\$13,997</u>	<u>\$14,168</u>
Deferred Inflows of Resources:	<u>\$894</u>	<u>\$1,065</u>
Net Position:		
Net investment in capital assets	\$473,849	\$456,980
Restricted	14,382	13,119
Unrestricted	24,843	16,082
Total net position	<u>\$513,075</u>	<u>\$486,181</u>

The Authority's assets totaled \$527 million on June 30, 2025, consisting of \$53 million in current assets such as cash and receivables, and \$474 million in capital assets. Deferred Outflows of \$1.2 million are related to future pension and other post-employment benefits (OPEB)-related expenses.

Liabilities of \$14 million consist of current and non-current liabilities, and deferred or unearned revenue. Current liabilities decreased slightly due to the timing of year end pending invoices on June 30th. These liabilities are generally resolved in the weeks following the close of the fiscal year. Noncurrent liabilities are made up of revenue received prior to eligible expenses as well as pension and compensation liabilities. Deferred Inflows of \$894,000 are related to the value of funds set up to pay future longevity stipends and other retirement liabilities.

The largest portion of the Authority's net position (92%) represents its investment in capital assets (i.e., ferries, terminals, improvements, and equipment). These capital assets are used to provide services to passengers on the SF Bay Ferry system. Increases in capital assets (4%) are the result of the combination of depreciation (which decreases value) and additional assets due to completion of capital projects during the year (which increases value). Further discussion of capital assets is provided below.

Within the Authority's net position, restricted assets represent resources that are subject to external restrictions imposed by grantors and contributors, primarily consisting of Alameda County tax funds. These assets increased by 10% during the year. The remaining unrestricted net position, \$24.8 million, increased significantly (54%) over the prior year due to the implementation of a new reserve policy. This amount is unencumbered and may be used to meet future obligations.

Notes to the Basic Financial Statements

The notes to the basic financial statements, which follow the statements themselves in this document, provide additional information that is essential to a full understanding of the financial data provided in the financial statements. They include further description of important elements of the Authority's financial statements and implementation of new accounting standards as required by the GASB. Over the past several years, the Authority has implemented a number of new GASB statements related to employee pension and other post-employment benefits, referred to as OPEB. The Authority has implemented a new GASB rule in 2025 related to recording of sick leave accruals as a liability. This change is reflected in the financials but did not have a significant impact on the financial condition of the Authority.

FISCAL YEAR 2025 FINANCIAL HIGHLIGHTS

The following table summarizes the Statement of Activities and the change in Net Position of governmental activities, for the year ended June 30, 2025, as compared to June 30, 2024:

Statement of Activities and Changes In Net Position

(in thousands)

	<u>2025</u>	<u>2024</u>	Favorable/ (Unfavorable) Change From 2024
Operating revenues	\$15,146	\$12,904	\$2,242
Operating expenses	<u>(66,414)</u>	<u>(60,710)</u>	<u>(5,704)</u>
Loss before depreciation and other non-operating revenues and expenses	(51,268)	(47,807)	(3,462)
Depreciation	<u>(20,071)</u>	<u>(16,524)</u>	<u>(3,547)</u>
Operating loss	(71,339)	(64,330)	(7,008)
Other non-operating revenues and expenses, net	<u>59,733</u>	<u>48,257</u>	<u>11,475</u>
Loss before capital contribution	(11,606)	(16,073)	4,467
Capital contributions	<u>38,500</u>	<u>29,091</u>	<u>9,409</u>
Change in Net Position	26,894	13,018	13,876
Net Position, beginning	<u>486,181</u>	<u>473,162</u>	<u>13,019</u>
Net Position, ending	<u>\$513,075</u>	<u>\$486,181</u>	<u>\$26,894</u>

Operating revenues and expenses are further discussed below. This table reflects preferred GASB format and does not show whether the Authority ended the fiscal year within its budget. The "Operating Loss" shown reflects government accounting standards which only allow fare revenue and limited other sources to be characterized as operating revenue. Operating support, such as the Authority's Bridge Toll funding or State Transit Assistance, is classified as "non-operating revenues," despite being used to fund operational activities. The result in this and most transit operating financial statements is to show an operating loss in this table.

Revenues

A summary of revenues for the year ended June 30, 2025, and the amount of change in relation to prior year amounts (in thousands) is as follows:

	<u>2025</u>	<u>2024</u>	<u>Increase/ (Decrease) From 2024</u>
Operating Revenues:			
Alameda Harbor Bay Ferry Service	\$1,166	\$1,036	\$131
Alameda / Oakland Ferry Service	3,535	3,154	381
Vallejo Ferry Service	6,777	5,721	1,056
South San Francisco Ferry Service	689	399	290
Richmond Ferry Service	1,334	1,139	195
Seaplane Lagoon	<u>1,644</u>	<u>1,455</u>	<u>189</u>
Total operating revenues	<u>\$15,146</u>	<u>\$12,904</u>	<u>\$2,242</u>
Non-operating Revenues:			
Operating assistance	\$59,245	\$48,005	\$11,240
Investment / Interest Income	<u>488</u>	<u>253</u>	<u>235</u>
Total non-operating revenues	<u>\$59,733</u>	<u>\$48,257</u>	<u>\$11,475</u>
Capital contributions:	<u>38,500</u>	<u>29,091</u>	<u>9,409</u>
Total Revenues	<u>\$113,379</u>	<u>\$90,252</u>	<u>\$23,127</u>

- Revenue generated from operations (farebox revenue) increased in 2025 by \$2.2 million or 17% from the prior year as the Authority experienced continued ridership growth.
- Non-operating revenues (operating support) increased by \$11.5 million or 24%. This increased reliance on transit assistance was primarily due to the increased use of State Transit Assistance to support operations while fare revenues were transferred to a newly increased reserve account.
- Capital grants and contributions from Federal, State, and Local governments increased by \$9 million, or 32%, attributed primarily to increased capital project activities on ferry and terminal projects.

Expenses

The chart below shows a summary of expenses for the year ended June 30, 2025 by category related to the Bay Ferry service and management of that service. It also shows the change in relation to prior year amounts (in thousands). The chart excludes depreciation and other financial statement-required adjustments in order to provide a table that is comparable to the information in the revenue table.

	2025	2024	Increase/ (Decrease) From 2024
Operating Expenses:			
Alameda Harbor Bay Ferry Service	\$ 4,994	\$ 5,110	\$ (117)
Alameda / Oakland Ferry Service	12,619	12,174	445
Vallejo Ferry Service	20,478	19,094	1,384
South San Francisco Ferry Service	4,429	4,807	(378)
Richmon Ferry Service	9,907	9,225	682
Seaplane Lagoon Ferry Service	6,482	6,345	137
Hydrogen Demonstration Project	1,579	922	657
Alameda Oakland Demonstration	856	68	788
Planning & Administration	5,064	2,967	2,098
Total Operating Expenses	\$ 66,407	\$ 60,711	\$ 5,696

Total operating expenses, before depreciation, increased by \$5.7 million, or 9%, over the prior year as a result of a new demonstration ferry route and continued increases in the cost of operating labor and materials.

CAPITAL INVESTMENT ACTIVITIES

During the year ending June 30, 2025, the Authority expended \$37 million on capital activities. (See Note 4 for further information.) This included the following notable project expenses:

- Vessel Replacement – *MV Solano* \$15.3 million
- Vessel Replacement - *MV Bay Breeze* - \$18 million
- Downtown San Francisco Electrification - \$1.7 million
- New 150 Passenger Zero Emission Vessels (3) - \$6.6 million
- New 400 Passenger Zero Emission Vessels (2) - \$8.6 million
- Vessel Refurbishments and Overhauls (multiple) - \$5.9 million

PROGRAM INITIATIVES AND OUTLOOK

In 2025, the Authority's program saw continued ridership growth and new patterns following the pandemic's end. At the close of the Fiscal Year, ferry ridership had increased 13.5% over the prior fiscal year to more than 2.6 million riders. The ferry system operated for almost 30,000 revenue hours, traveling nearly 527,000 miles in passenger service.

The outlook for the coming year includes planning, administration, and capital development efforts that will focus on:

- **Zero Emission Ferry Service Development** – In addition to supporting the Authority's ongoing fleet construction and rehabilitation program, the Authority has begun implementation of a \$500 million, multi-year capital program for zero emission ferry service. During the past year, contracts were secured to construct five zero emission passenger vessels in order to meet climate goals set by the State. Contract awards for necessary charging infrastructure at multiple terminals are anticipated in Fiscal Year 2026.
- **Demonstration Projects** – In response to new commute and ridership patterns, the Authority continues to develop and implement short-term demonstration projects to test new technology and new services designed to increase ridership. A public-private partnership in Alameda to operate high-frequency service across the Oakland Estuary started in 2025 and will continue through 2026. This popular, free service operated by SF Bay Ferry carried over 105,000 passengers through June 30, 2025.
- **Operations Planning** -- While other regional transit agencies face significant near-term fiscal challenges, Regional Measure 3 Bridge Toll revenue is a continued source of funds to provide robust ferry service to the Bay Area. This significant subsidy provided 42 percent of the Authority's operating revenue. In addition, the Authority began a major effort to procure an operating contractor for the next 10 years. The current SF Bay Ferry contract with the Blue and Gold Fleet expires at the end of 2026 and the goal of the current competitive process is to award a new contract in advance of that expiration.
- **Business Plan:** The Authority will continue to develop its long-term business plan to guide the development and operation of the Bay Ferry system over the next 25 years. This project is supported through outreach to a broad range of interest groups. The business plan will also include a comprehensive implementation and financial plan laying forth a roadmap for fiscal stability and delivery of the Service Vision adopted by the Board in 2025. A final business plan will be presented to the Board in 2026, marking the conclusion of this multi-year initiative.
- **Passenger Experience** – Following the launch of a new SF Bay Ferry website and onboard information system, in 2025, the Authority procured a new onboard advertising vendor to generate revenue from local and national brands. The agency also coordinated with Blue & Gold Fleet for a new onboard concessionaire, providing improved snack and beverage options for riders on all trips. In the summer of 2025, ridership numbers passed pre-pandemic levels for the first time and that number continues to grow. Customer satisfaction, as measured by an onboard survey, remained at an industry-leading 98% level.

- **Emergency Response Program and Training** – In the year ending June 30, 2025, the Authority strengthened its emergency preparedness by developing and implementing a comprehensive staff training plan, conducting quarterly communication system tests, and completing an internal full-scale functional exercise to improve readiness. The agency also completed procurement of a five-year emergency response planning support firm. Staff training and communication testing will continue in the coming year as well as participation in the San Francisco International Airport regional emergency exercise and working with Golden Gate Ferry to practice fueling and passenger loading at their Tiburon facility to strengthen regional maritime response capabilities. Additional priorities in the near future include upgrading the San Francisco Emergency Operations Center as a result of the relocation of administrative staff move to the seismically safe Beale Street location.

CONTACTING THE AUTHORITY'S FINANCIAL MANAGEMENT

The financial report is designed to provide citizens, taxpayers, creditors and interested parties with a general overview of the Authority's finances. Questions or additional information about these statements should be directed to San Francisco Bay Area Water Emergency Transportation Authority, at 375 Beale St, Suite 310, San Francisco, CA 94105.

SAN FRANCISCO BAY AREA WATER EMERGENCY TRANSPORTATION AUTHORITY
STATEMENT OF NET POSITION
JUNE 30, 2025

ASSETS	
Current Assets	
Cash and cash equivalents (Note 3)	\$21,414,323
Receivables:	
Accounts	22,653,322
Interest	159,076
Security deposit	76,432
Inventory	10,754
Prepaid expenses	<u>8,127,756</u>
Total Current Assets	<u>52,441,663</u>
Noncurrent Assets	
Net Pension Asset (Note 9)	134,090
Net OPEB Asset (Note 10)	371,633
Capital assets, net of accumulated depreciation (Note 4):	
Construction in progress	63,490,263
Depreciable capital assets, net	
Ferries	165,931,654
Terminal development rights	2,595,318
Floats, piers and gangways	7,147,424
Ferry terminal and facilities	234,524,237
Equipment and service vehicles	<u>160,599</u>
Total Capital Assets, net	<u>473,849,495</u>
Total Noncurrent Assets	<u>474,355,218</u>
Total Assets	<u>526,796,881</u>
DEFERRED OUTFLOWS OF RESOURCES	
Related to pensions (Note 9)	1,154,767
Related to OPEB (Note 10)	<u>14,945</u>
Total Deferred Outflows of Resources	<u>1,169,712</u>
LIABILITIES	
Current Liabilities	
Accounts payable	8,929,385
Other accrued liabilities	281,203
Compensated absences (Note 2C)	<u>269,914</u>
Total Current Liabilities	<u>9,480,502</u>
Noncurrent Liabilities	
Compensated absences (Note 2C)	285,160
Collective net pension liability (Note 9)	1,022,269
Unearned revenue - State Appropriation (Note 5A)	1,204,305
Unearned revenue - Other	299,390
Unearned revenue - STA-SGR (Note 5F)	223,540
Unearned revenue - LCTOP (Note 5G)	<u>1,481,677</u>
Total Noncurrent Liabilities	<u>4,516,341</u>
Total Liabilities	<u>13,996,843</u>
DEFERRED INFLOWS OF RESOURCES	
Related to pensions (Note 9)	601,783
Related to OPEB (Note 10)	<u>292,689</u>
Total Deferred Inflows of Resources	<u>894,472</u>
NET POSITION (Note 8)	
Net investment in capital assets	473,849,495
Restricted	14,382,460
Unrestricted	<u>24,843,323</u>
Total Net Position	<u>\$513,075,278</u>

See accompanying notes to financial statements

SAN FRANCISCO BAY AREA WATER EMERGENCY TRANSPORTATION AUTHORITY
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2025

OPERATING REVENUES

Farebox revenue	\$15,094,079
Other revenue	51,770
	<u>15,145,849</u>
Total Operating Revenues	<u>15,145,849</u>

PROGRAM OPERATING EXPENSES

Personnel costs	5,785,697
Operating/Administrative expenses	17,030,399
Legal and consulting	2,198,253
Purchased transportation	38,604,176
Insurance premiums	2,795,602
Depreciation (Note 4)	20,070,582
	<u>86,484,709</u>
Total Program Operating Expenses	<u>86,484,709</u>

OPERATING LOSS (71,338,860)

NON-OPERATING REVENUES (EXPENSE)

Metropolitan Transportation Commission	41,759,286
State of California	11,955,728
Contra Costa Transportation Authority	3,866,624
Local operating assistance - other	1,428,123
Federal capital assistance - other	48,165
City of Alameda	358,247
Loss on disposition on capital assets	(171,541)
Interest/Investment earnings	488,173
	<u>59,732,805</u>
Total Non-operating Revenues	<u>59,732,805</u>

CAPITAL GRANTS AND CONTRIBUTIONS

State of California	2,301,628
Federal Transit Administration	25,328,484
Alameda County Transportation Commission	2,085,237
City of Alameda	16,753
Metropolitan Transportation Commission	8,768,214
	<u>38,500,316</u>
Total Capital Grants and Contributions	<u>38,500,316</u>

CHANGE IN NET POSITION 26,894,261

NET POSITION - BEGINNING 486,181,017

NET POSITION - ENDING \$513,075,278

See accompanying notes to financial statements

SAN FRANCISCO BAY AREA WATER EMERGENCY TRANSPORTATION AUTHORITY
STATEMENT OF CASH FLOWS
FOR THE YEAR ENDED JUNE 30, 2025

CASH FLOWS FROM OPERATING ACTIVITIES

Receipts from customers	\$15,145,849
Payments to vendors and consultants	(61,594,336)
Payments to or on behalf of employees	<u>(5,602,270)</u>
Net cash flows from (used for) operating activities	<u>(52,050,757)</u>

CASH FLOWS FROM NONCAPITAL AND RELATED FINANCING ACTIVITIES

Intergovernmental collections	<u>48,651,017</u>
Net cash flows from noncapital and related financing activities	<u>48,651,017</u>

CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES

Grant receipts used for capital activities	38,377,272
Payments for capital assets	<u>(37,111,581)</u>
Net cash flows from (used for) capital and related financing activities	<u>1,265,691</u>

CASH FLOWS FROM INVESTING ACTIVITIES

Interest receipts	<u>547,887</u>
Net cash flows from (used for) investing activities	<u>547,887</u>
Net cash flows	(1,586,162)

Cash and cash equivalents- beginning of year	<u>23,000,485</u>
Cash and cash equivalents - end of year	<u><u>\$21,414,323</u></u>

Reconciliation of operating loss to net cash flows from operating activities:

Operating loss	(\$71,338,860)
Depreciation	20,070,582
Change in assets and liabilities:	
Inventory	82,461
Prepaid expenses	(895,481)
Net OPEB asset	81,958
Accounts payable	700,627
Other accrued liabilities	(853,513)
Compensated absences	176,621
Net Pension liability (asset)	(59,657)
Deferred outflows/inflows	<u>(15,495)</u>

Net cash flows used for operating activities	<u><u>(\$52,050,757)</u></u>
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See accompanying notes to financial statements

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**SAN FRANCISCO BAY AREA
WATER EMERGENCY TRANSPORTATION AUTHORITY
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2025**

NOTE 1 – REPORTING ENTITY

The San Francisco Bay Area Water Emergency Transportation Authority (Authority) is the regional water transportation planning and operating agency for the San Francisco Bay Area. The Authority was created by the State Legislature to plan, manage, and operate new and existing ferry services and coordinate the emergency activities of all water transportation and related facilities within the Bay Area. The Authority currently manages ferry services between San Francisco, South San Francisco, Vallejo, Richmond, Oakland and Alameda.

The Authority is governed by a Board of Directors comprised of appointees from the Governor of California, the State Assembly, and the State Senate Subcommittee on Rules. The Board, consisting of 5 members, is responsible for general policy of the Authority, reviewing and approving the annual budget and financial statements, approving future contractual agreements with vendors, and appointment of the Executive Director.

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the Authority conform with generally accepted accounting principles applicable to governments. The following is a summary of the significant policies:

A. *Basis of Presentation*

The Authority's Basic Financial Statements are prepared in conformity with accounting principles generally accepted in the United States of America. The Government Accounting Standards Board is the acknowledged standard setting body for establishing accounting and financial reporting standards followed by governmental entities in the U.S.A.

These Standards require that the financial statements described below be presented.

Government-wide Statements: The Statement of Net Position and the Statement of Activities display information about the primary entity (the Authority). These statements include the financial activities of the overall Authority. Eliminations have been made to minimize the double counting of internal activities. These statements display the *business-type activities* of the Authority. Business-type activities are financed in whole or in part by fees charged to external parties.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the Authority's business-type activities. Program Operating Expenses are those that are specifically associated with a program or function. Nonoperating Revenues include (a) charges paid by the recipients of goods or services offered by the programs, (b) grants and contributions that are restricted to meeting the operational needs of a particular program and (c) fees, grants and contributions that are restricted to financing the acquisition or construction of capital assets. Revenues that are not classified as Nonoperating Revenues are presented as Operating Revenues.

**SAN FRANCISCO BAY AREA
WATER EMERGENCY TRANSPORTATION AUTHORITY
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2025**

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. Basis of Accounting

The Authority uses an enterprise fund format to report its activities for financial statement purposes. The Authority’s financial statements are reported using the *economic resources measurement focus* and the full *accrual basis* of accounting. Revenues are recorded when *earned* and expenses are recorded at the time liabilities are *incurred*, regardless of when the related cash flows take place.

Grant reimbursements are recognized in the period the grant expenditures are made. Expenditures in excess of reimbursement are recorded as receivables if allowable under the grant, while excess reimbursements are recorded as deferred revenues.

C. Compensated Absences

Compensated absences comprise vacation and administration leave, and a portion of sick leave, and are recorded as an expense when earned. The accrued liability for unused compensated absences is computed using current employee pay rates.

The changes in compensated absences were as follows:

Balance at June 30, 2024	\$378,453
Net change	<u>176,621</u>
Balance at June 30, 2025	<u><u>\$555,074</u></u>
Due within one year	<u><u>\$269,914</u></u>
Due in more than one year	<u><u>\$285,160</u></u>

D. Estimates

The Authority’s management has made a number of estimates and assumptions relating to the reporting of assets and liabilities and revenues and expenses and the disclosure of contingent liabilities to prepare these financial statements in conformity with Generally Accepted Accounting Principles (GAAP). Actual results could differ from those estimates.

E. Fair Value Measurements

Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The Authority categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The fair value hierarchy categorizes the inputs to valuation techniques used to measure fair value into three levels based on the extent to which inputs used in measuring fair value are observable in the market.

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NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Level 1 inputs are quoted prices (unadjusted) in active markets for identical assets or liabilities.

Level 2 inputs are inputs – other than quoted prices included within level 1 – that are observable for an asset or liability, either directly or indirectly.

Level 3 inputs are unobservable inputs for an asset or liability.

If the fair value of an asset or liability is measured using inputs from more than one level of the fair value hierarchy, the measurement is considered to be based on the lowest priority level input that is significant to the entire measurement.

F. *Lease*

A lease is defined as a contract that conveys control of the right to use another entity's nonfinancial asset (the underlying asset) as specified in the contract for a period of time in an exchange or exchange-like transaction. Examples of nonfinancial assets include buildings, land, vehicles, and equipment.

The Authority's policy sets a lease amortization threshold based on 1% of the Authority's total annual assets for lease contracts to be recorded under the GASB 87. Any lease with a present value at inception less than 1% of the Authority's total annual assets will be deemed immaterial in relation to the financial statements as a whole and, thereby excluded from an amortization schedule.

As of June 30, 2025, the Authority does not have any leases that qualify above this threshold. See Note 6 for additional information.

G. *Subscription-Based Information Technology Arrangements (SBITAs)*

A Subscription-Based Information Technology Arrangement (SBITAs) is defined as a contract that conveys control of the right to use another party's information technology software, alone or in combination with tangible capital assets as specified in a contract for a period in an exchange or exchange-like transaction. The Authority recognizes SBITAs with a threshold based on 1% of the Authority's total annual assets for SBITAs to be recorded under the GASB 96.

As of June 30, 2025, the Authority does not have any SBITAs that qualify above this threshold.

NOTE 3 – CASH AND INVESTMENTS

A. *Carrying Amount and Fair Value*

Cash and investments are recorded at fair value, which is the same as fair market value. The Authority's cash and investments were composed of cash in banks and the California Local Agency Investment Fund (LAIF), each of which is described below.

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NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2025**

NOTE 3 – CASH AND INVESTMENTS (Continued)

Cash and investments comprised of the following at June 30, 2025:

Investment Type	Total
California Local Agency Investment Fund	\$13,919,963
<i>Held by Trustees:</i>	
Money Market Mutual Fund	6,617,054
Total Investments	20,537,017
Cash in banks and on hand	877,306
Total Cash and investments	\$21,414,323

The California Local Agency Investment Fund (LAIF) and money market mutual funds are exempt from the fair value hierarchy.

B. Investments Authorized by the Authority

The California Government Code allows the Authority to invest in the following types of investments.

Authorized Investment Type	Maximum Maturity	Minimum Credit Quality	Maximum in Portfolio	Maximum Investment In One Issuer
U.S. Treasury Obligations	5 years	N/A	No Limit	No Limit
State Obligations: CA and Others	5 years	N/A	No Limit	No Limit
CA Local Agency Obligations	5 years	N/A	No Limit	No Limit
U.S. Agency Obligations	5 years	N/A	No Limit	No Limit
Negotiable Certificates of Deposit	5 years	N/A	30%	No Limit
Non-negotiable Certificates of Deposit	5 years	N/A	No Limit	No Limit
Mutual Funds and Money Market Mutual Funds	N/A	Multiple	20%	10%
Bankers Acceptances	180 days	N/A	40%	30%
Commercial Paper - Pooled Funds	270 Days	Highest	40%	10%
Commercial Paper - Non-Pooled Funds (under \$100 million)	270 Days	Highest	25%	10%
Commercial Paper - Non-Pooled Funds (\$100 million minimum)	270 Days	Highest	40%	10%
Local Agency Investment Program Fund (LAIF)	N/A	N/A	No limit	No Limit
Local Agency Bonds	5 years	N/A	No Limit	No Limit
Placement Service Deposits	5 years	N/A	50%	No Limit
Placement Service Certificates of Deposit	5 years	N/A	50%	No Limit
Repurchase Agreements	1 year	N/A	No Limit	No Limit
Reverse Repurchase Agreements and Securities Lending Agreements	92 days	N/A	20%	No Limit
Medium-Term Notes	5 years	A	30%	No Limit
Collateralized Bank Deposits	5 years	N/A	No Limit	No Limit
Mortgage Pass-Through Securities	5 years	AA	20%	No Limit
County Pooled Investment Funds	N/A	N/A	No Limit	No Limit
Joint Powers Authority Pool	N/A	Multiple	No Limit	No Limit
Voluntary Investment Program Funds	N/A	N/A	No Limit	No Limit
Supranational Obligations	5 years	AA	30%	No Limit
Public Bank Obligations	5 years	N/A	No Limit	No Limit

**SAN FRANCISCO BAY AREA
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NOTES TO BASIC FINANCIAL STATEMENTS
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NOTE 3 – CASH AND INVESTMENTS (Continued)

C. *Interest Rate Risk*

Interest rate risk is the risk that changes in market interest rates may adversely affect the fair value of the Authority's investment. Generally, the longer the maturity of an investment, the greater is the sensitivity of its fair value to changes in market interest rates. As of year end, the weighted average maturity of the investments in the LAIF investment pool, and the money market mutual funds, is approximately 248 and 43 days, respectively.

D. *Credit Risk*

Generally, credit risk is the risk that an issuer of an investment fails to fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. As of year end, the money market mutual funds were rated AAAM by S&P. LAIF is not rated by a nationally recognized statistical rating organization.

E. *Custodial Credit Risk*

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the Authority may not be able to recover its deposits or may not be able to recover collateral securities that are in the possession of an outside party. Under California Government Code Section 53651, depending on specific types of eligible securities, a bank must deposit eligible securities posted as collateral with its agent having a fair value of 110% to 150% of the Authority's cash on deposit. All of the Authority's deposits are either insured by the Federal Depository Insurance Corporation (FDIC) or collateralized with pledged securities held in the trust department of the financial institutions in the Authority's name.

F. *Local Agency Investment Fund*

The Authority is a voluntary participant in LAIF. LAIF is regulated by California Government Code Section 16429 under the oversight of the Treasurer of the State of California. Included in LAIF's investment portfolio are collateralized mortgage obligations, mortgage-backed securities, other asset-backed securities, loans to certain state funds, and floating rate securities issued by federal agencies, government-sponsored enterprises, and corporations. The carrying value of LAIF approximates fair value.

**SAN FRANCISCO BAY AREA
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For the Year Ended June 30, 2025**

NOTE 4 – CAPITAL ASSETS

All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Contributed capital assets are valued at their estimated fair market value on the date contributed.

Capital assets with limited useful lives are depreciated over their estimated useful lives. The purpose of depreciation is to spread the cost of capital assets equitably among all users over the life of these assets. The amount charged to depreciation expense each year represents that year's pro rata share of the cost of capital assets.

Depreciation expense is calculated on the straight line method over the estimated useful lives of assets, which are as follows:

Ferries	25 years
Ferry Terminal/Facilities	50 years
Terminal Development Rights	55 years

Capital assets activity was as follows for the year ended June 30, 2025:

	Balance as of June 30, 2024	Additions	Transfers	Adjustments	Balance as of June 30, 2025
Capital assets not being depreciated:					
Construction in progress	\$55,574,721	\$37,111,581	(\$29,196,039)		\$63,490,263
Total assets not being depreciated	55,574,721	37,111,581	(29,196,039)		63,490,263
Capital assets being depreciated:					
Ferries	250,998,328		25,478,518		276,476,846
Terminal development rights	3,660,000				3,660,000
Floats, piers and gangways	16,077,607				16,077,607
Ferry terminal and facilities	277,015,742		3,717,521	(\$171,541)	280,561,722
Equipment and service vehicles	1,631,777				1,631,777
Total assets being depreciated	549,383,454		29,196,039	(171,541)	578,407,952
Less accumulated depreciation for:					
Ferries	(98,725,346)	(11,819,846)			(110,545,192)
Terminal development rights	(998,136)	(66,546)			(1,064,682)
Floats, piers and gangways	(8,471,370)	(458,813)			(8,930,183)
Ferry terminal and facilities	(38,357,330)	(7,680,155)			(46,037,485)
Equipment and service vehicles	(1,425,956)	(45,222)			(1,471,178)
Total accumulated depreciation	(147,978,138)	(20,070,582)			(168,048,720)
Net capital assets being depreciated	401,405,316	(20,070,582)	29,196,039	(171,541)	410,359,232
Capital Assets, Net	\$456,980,037	\$17,040,999		(\$171,541)	\$473,849,495

**SAN FRANCISCO BAY AREA
WATER EMERGENCY TRANSPORTATION AUTHORITY
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2025**

NOTE 4 – CAPITAL ASSETS (Continued)

The Authority has various projects. Construction in progress as of June 30, 2025 includes the following projects:

Project Name	Balance as of June 30, 2025
Vessel Replacement - MV Solano	\$15,286,853
Vessel Replacement - MV Bay Breeze	18,045,808
Downtown San Francisco Electrification	1,705,303
New 150 Passenger Zero Emission Vessels (3)	6,592,365
New 400 Passenger Zero Emission Vessels (2)	8,603,707
Vessel Refurbishments and Overhauls (Multiple)	5,860,003
Multiple projects under \$1 Million	7,396,224
Total	\$63,490,263

NOTE 5 – MAJOR FUNDING SOURCES

A. State Appropriation

In October 1999, the California State legislature formed the Water Transit Authority (WTA) and received a single \$12,000,000 appropriation as initial funding for the study and planning of water transportation services in the San Francisco Bay. On October 14, 2007, Senate Bill stated that WTA funds will be transferred to the Authority. As of June 30, 2025, the appropriation has a balance as follows:

Original appropriation	\$12,000,000
Net expenses as of June 30, 2025	(10,859,573)
Unearned appropriation as of beginning of period	1,140,427
Fiscal year 2025:	
Add: Interest income	63,971
Less: Expended	(93)
Unearned appropriation as of period end	\$1,204,305

**SAN FRANCISCO BAY AREA
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NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2025**

NOTE 5 – MAJOR FUNDING SOURCES

B. Bridge Tolls

Regional Measure 1 (RM1) – In November 1988, Bay Area voters approved Regional Measure 1 (RM1), which authorized a standard auto toll of \$1 for state-owned Bay Area toll bridges. The additional revenues generated by the toll increase were identified for use for congestion-relieving transit operations and capital projects in the bridge corridors. The Authority receives the portion of RM1 funding intended for transit operation and ferry capital projects. As of June 30, 2025, the Authority expended a total of \$3,529,203 for ferry capital projects. Of the total 2024 receivable balance and 2025 expenditures, the Authority received \$3,494,750 in cash prior to June 30, 2025.

Regional Measure 2 (RM2) – On March 2, 2004, voters passed Regional Measure 2 (RM2), raising the toll on the seven State-owned toll bridges in the San Francisco Bay Area by \$1.00. RM2 funds transportation projects that reduce congestion or make improvements to travel in the toll bridge corridors, as identified in SB 916 (Chapter 715, Statutes of 2004). Specifically, RM2 identified specific transit operating assistance and capital projects and programs eligible to receive RM2 funding. The Authority was allocated \$12,918,018 to be used for operations in the fiscal year 2024-25. As of June 30, 2025, the Authority has expended total current allocated operating funds of \$12,918,018. RM2 funding is also provided for Planning and Administration of ferry service and \$2,532,945 was allocated and spent in the fiscal year 2024-25.

Regional Measure 3 (RM3) - Regional Measure 3 (RM3), which was authorized by the Legislature and approved by voters in 2018 to finance a comprehensive suite of highway and transit improvements known as the Bay Area Traffic Relief Plan through a three-step increase in tolls at the region’s seven state-owned toll bridges. The first of these \$1 hikes went into effect on Jan 1, 2019, followed by another \$1 boost on Jan 1, 2022. The final RM 3 toll increase occurred in January 2025. RM3 provides up to \$35 million annually for ferry operations and a total of \$300 million for ferry capital projects.

AB664 – This source is named for the 1975 enabling legislation that established certain reserves from the original base toll. Funds are collected from the Dumbarton, San Mateo-Hayward and San Francisco-Oakland Bay bridges and are used to fund capital projects that further the development of public transit in the vicinity of the bridges. Most AB664 funding is programmed to various transit agencies as a match for federal funds to cover the cost of replacing vehicles and improving capital facilities. As of June 30, 2025, the Authority expended total allocated funds of \$1,343,629. Of the total 2024 receivable balance and 2025 expenditures, the Authority received \$768,106 prior to June 30, 2025.

**SAN FRANCISCO BAY AREA
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NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2025**

NOTE 5 – MAJOR FUNDING SOURCES (Continued)

C. Measure B and Measure BB Programs

Measure B was approved by the voters of Alameda County in 2000. This Measure authorized a half-cent transportation sales tax to finance improvements to the County’s mass transit and road improvements. Measure B funds were to be collected for a duration of 20 years; sales tax collection began on April 1, 2002 and ended on March 31, 2022.

On November 4, 2014, the voters of Alameda County approved Measure BB, authorizing Alameda County Transportation Commission (CTC) to administer the proceeds from the extension of an existing one-half of one percent transaction and use tax scheduled to terminate on March 31, 2022 and the augmentation of the tax by one-half of one percent. The duration of the tax will be for 30 years from the initial year of collection, expiring on March 31, 2045. The tax proceeds will be used to pay for investments outlined in the 2014 Alameda County Transportation Expenditure Plan (2014 TEP) which allocates 0.05% to the Authority.

The Authority uses Measure B and Measure BB funds for the maintenance and operations of the Alameda ferry services. During the fiscal year ended June 30, 2025, the Measure B and Measure BB program activity was as follows:

	<u>Measure B</u>	<u>Measure BB</u>
Program Revenues:		
Direct Local Program Distribution Allocation		\$1,848,611
Interest Earned - Measure B/BB Distribution	\$37,610	199,017
Total Measure B/BB Revenues	<u>37,610</u>	<u>2,047,628</u>
Program Expenditures:		
Construction / Capital:		
Terminal Rehabilitation - Alameda Main Street	180,290	
Replacement Vessel - M/V Bay Breeze		(4,795)
Central Bay Electrification Landslide		(33,854)
Seaplane Retrofit UCF		(55,472)
Harbor Bay New UCF	(1,112)	(115,796)
Seaplane Electrification Landslide	(53,083)	(38,953)
Harbor Bay Electrification Landslide	(101,392)	(272,984)
Oakland Electrification Landslide	(62,313)	(137,040)
Total Direct Local Distribution Program Expenditures	<u>(37,610)</u>	<u>(658,894)</u>
Revenue Over Expenditures/ Excess Net Change in Fund Balance		<u>1,388,734</u>
Fund Balance:		
Beginning Fund Balance		5,062,209
Ending Fund Balance		<u><u>\$6,450,943</u></u>

**SAN FRANCISCO BAY AREA
WATER EMERGENCY TRANSPORTATION AUTHORITY
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2025**

NOTE 5 – MAJOR FUNDING SOURCES (Continued)

D. Federal Funding Programs

The majority of federal funds received and utilized by the Authority to support its annual capital program are Federal Section 5307 Urbanized Area Formula Grants and Section 5337 State of Good Repair Grants programmed annually by the Metropolitan Transportation Commission (MTC) and secured through direct grant applications and contracts with the Federal Transit Administration (FTA). These funds are currently available to support high priority capital rehabilitation and replacement projects. The Authority also receives Federal Highway Administration (FHWA) Ferry Boat Program funds and is eligible to receive FTA Passenger Ferry Grant Program funds for the construction of ferry boat and ferry terminal facilities. In fiscal year 2025, the Authority utilized \$25,328,484 in federal funds for ferry service-related capital projects.

The Authority also receives smaller sums related to non-recurring program expenses that are detailed in its federal Single Audit report.

E. State Transit Assistance (STA)

The State Transit Assistance (STA) Revenue Program (PUC 99314) provides funds that are derived from the statewide sales tax on diesel fuel and appropriated by the Legislature to the State Controller's Office. The State Controller then allocates the tax revenue, by formula, to planning agencies (such as MTC) and other selected agencies for transit operations and capital projects. The Authority is programmed approximately \$3 million annually through this source. Unallocated funding is held in reserve for the Authority use at MTC. During the fiscal year, the Authority received \$11,664,129 in STA funding and incurred \$11,955,635 in expenditures. The Authority recorded a balance of unspent STA proceeds of \$0 as of June 30, 2025. Total funding allocated to the Authority since inception, as of June 30, 2025, is \$14,902,383.

Program Fund Balance - Beginning of Year	\$291,506
Program Revenues:	
Allocation Received - FY2024-25	11,664,129
Total Program Revenues	<u>11,664,129</u>
Program Expenditures:	
Transit Operating Expenditures	(11,955,635)
Total Program Expenditures	<u>(11,955,635)</u>
Program Fund Balance - End of Year	<u><u>\$0</u></u>

**SAN FRANCISCO BAY AREA
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NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2025**

NOTE 5 – MAJOR FUNDING SOURCES (Continued)

F. State Transit Assistance (STA) - State of Good Repair (STA-SGR)

The Road Repair and Accountability Act of 2017, Senate Bill 1 (SB 1), includes a program that provides additional revenues for transit infrastructure repair and service improvements. This investment in public transit will be referred to as the State of Good Repair (SGR) program. This program provides funding of approximately \$105 million annually to the State Transit Assistance (STA) Account. These funds are to be made available for eligible transit maintenance, rehabilitation and capital projects. Funds are distributed by formula on a population basis in the region and on a revenue basis. During the fiscal year, the Authority received \$475,074 in SGR funding and incurred \$1,473,985 SGR expenditures. The Authority recorded a balance of unspent SGR proceeds and interest of \$223,540 as of June 30, 2025. Total funding allocated to the Authority since inception, as of June 30, 2025, is \$2,965,588.

Program Fund Balance - Beginning of Year	\$1,164,762
Program Revenues:	
Allocation Received - FY 2024-25	475,074
Interest Earned	57,689
Total Program Revenues	532,763
Program Expenditures:	
Water Jet Equipment	(596,425)
Vessel Replacement - M/V Solano	(306,379)
Vessel Replacement - M/V Bay Breeze	(512,563)
Vallejo Terminal Dredging	(58,618)
Total Program Expenditures	(1,473,985)
Program Fund Balance - End of Year	\$223,540

G. Low Carbon Transit Operations Program (LCTOP)

The Low Carbon Transit Operations Program (LCTOP) is one of several programs funded by auction proceeds from the California Air Resource Board's Cap-and-Trade Program. LCTOP receives a five percent continuous appropriation of the annual auction proceeds beginning in FY2015/16. Funding is allocated annually to public transit operators in the State based on the existing State Transit Assistance revenue based formulas. The LCTOP program provides operating and capital assistance for transit agencies to reduce greenhouse gas (GHG) emissions and improve mobility, with a priority on serving disadvantaged communities.

During the fiscal year, the Authority received \$714,349 in LCTOP funding and incurred \$89,065 LCTOP expenditures. Total funding allocated from the LCTOP program to the Authority is \$3,868,938 as of June 30, 2025. The Authority recorded a balance of unspent LCTOP funding and interest of \$1,481,677 as of June 30, 2025.

**SAN FRANCISCO BAY AREA
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NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2025**

NOTE 6 – LEASE OBLIGATIONS

A. *Port of San Francisco*

The Authority and Port of San Francisco entered into a lease agreement on December 1, 2011. The agreement allows the Authority to lease three parcels for office space, nonexclusive apron space and the exclusive use of lay berth area for ferry berthing. The annual lease payment is \$244,170 and each parcel amount is subject to a 3% annual adjustment with a minimum adjustment of \$0.01 (1 cent). On September 29, 2016, the Authority and the Port of San Francisco entered into a new lease extending the original lease by 5 years, that expired on November 30, 2021. On August 26, 2021, the Authority and the Port of San Francisco entered into a new lease extending the original lease by 5 years at a reduced rate, and expires on November 30, 2026. The annual lease payment is \$306,948, and each parcel is subject to a 3% annual adjustment with a minimum adjustment of \$0.01 (1 cent).

B. *Lennar Mare Island, LLC*

The Authority and Lennar Mare Island entered into a lease agreement on April 22, 2013. The agreement allows the Authority to lease facilities for the purposes of continued ferry maintenance operations at the Temporary Ferry Facility Area and Permanent Ferry Facility Area. The Authority is obligated to make monthly payments for the Temporary Ferry Facility Area and Permanent Ferry Facility Area of \$9,000 and \$2,500, respectively. The Permanent Ferry Facility Area shall increase the monthly base rent by 2.5% over the prior year's base rent amount on an annual basis. The lease expires after 50 years.

C. *City of Alameda*

The Authority and the City of Alameda entered into a lease agreement on February 15, 2015. The agreement allows the Authority to lease facilities for the Central Bay Operations and Maintenance Facility. The Authority is obligated to make monthly base rent payments equal to \$5,125, adjusted annually by the Consumer Price Index Rent Adjustment, and expires after 60 years.

D. *City of Richmond*

The Authority and the City of Richmond entered into a lease agreement on August 24, 2017. The agreement allows the Authority to lease landside and waterside facilities for the Richmond ferry service. The Authority is obligated to make an annual base rent payment of \$1. The lease expires on August 31, 2027.

**SAN FRANCISCO BAY AREA
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NOTES TO BASIC FINANCIAL STATEMENTS
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NOTE 7 – RISK MANAGEMENT

The Authority purchased the following insurance policy coverage for fiscal year 2025:

<u>Type of Coverage</u>	<u>Limit</u>	<u>Deductible</u>
General liability	\$1,000,000 to 3,000,000	\$2,500
Workers compensation	1,000,000	N/A
Public officials management & Employment practices liability	25,000 to 3,000,000	5,000 to 25,000
Crime insurance	1,000,000	2,500
Special liability (SLIP)	1,000,000	1,000
 <u>Type of Coverage (related to Ferry Services)</u>		
Marine commercial liability, Terminal operators liability and Wharfingers liability	\$1,000,000 to 3,000,000	\$2,500
Property insurance	225,216,496	50,000 to 250,000
Excess marine liability	24,000,000	N/A

There were no claims in excess of insured amounts during the past three years.

NOTE 8 – NET POSITION

Net Position

Net Position is the excess of all the Authority's assets and deferred outflows of resources over all its liabilities and deferred inflows, regardless of fund. The Authority's Net Position is reported under the captions described below:

Net Investment in Capital Assets is the current net book value of the Authority's capital assets, less the outstanding balance of any debt issued to finance these assets.

Restricted describes unexpended Measure BB revenues and Alameda Local Property Tax/Assessments.

Unrestricted describes the portion of Net Position which may be used for any Authority purpose.

The Authorities Board approved a reserve policy for unrestricted net position in April 2024, allowing for two months of operating expenses to be reserved. The Authority will maintain one reserve account containing the sum of two months of operating costs and two months of average capital expenses, as approved under the policy. The goal of establishing and maintaining a Reserve Policy is to establish adequate reserves to assist in strong fiscal management and provide sufficient working capital so that the Authority is in a strong financial position that will allow for it to better respond to unanticipated fiscal challenges and risks, such as negative economic and/or financial trends.

**SAN FRANCISCO BAY AREA
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NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2025**

NOTE 9 – PENSION PLAN

A. Plan Descriptions and Summary of Balances by Plan

Plan Descriptions – The Authority has three defined benefit pension plans, a Miscellaneous Plan (Plan), a Water Emergency Transportation Authority Plan and Replacement Benefit Plan. The Miscellaneous Plan is a public agency cost-sharing multiple-employer defined benefit pension plan administered by the California Public Employees’ Retirement System (CalPERS). The Water Emergency Transportation Authority Plan and Replacement Benefit Plan are both Single Employer Plan administered by the Authority. Benefit provisions under the Plans are established by State statute and Authority Ordinance.

Miscellaneous Plan – The Plan is administered by the California Public Employees’ Retirement System (“CalPERS”). Benefit provisions under the Plans are established by State statute and Authority resolution. CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website.

Water Emergency Transportation Authority Plan and Replacement Benefit Plan – These plans were implemented on September 5, 2019 and are closed to new participants hired after January 1, 2013. These plans are separate from CalPERS and are established as a 401(a) Defined Benefit Plan. Both plans are administered by the Authority.

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Plan and additions to/deductions from the Plan’s fiduciary net position have been determined on the same basis as they are reported by the CalPERS Financial Office or the Trust. For this purpose, benefit payments (including refunds of employee contributions) are recognized when currently due and payable in accordance with the benefit terms. Investments are reported at fair value.

Below is a summary of the deferred outflows of resources, net pension liabilities and deferred inflows of resources by plan:

Plan	Deferred Outflows of Resources	Net Pension Liability/ Proportionate Share of Net Pension Liability (Asset)	Deferred Inflows of Resources
CalPERS Plans:			
Miscellaneous	\$936,435	\$1,022,269	\$282,706
Water Emergency Transportation Authority Plan	218,332	(112,126)	303,549
Replacement Benefit Plan		(21,964)	15,528
	<u>\$1,154,767</u>	<u>\$888,179</u>	<u>\$601,783</u>

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NOTE 9 – PENSION PLAN (Continued)

B. General Information about the CalPERS Pension Plans

Plan Description – All qualified permanent and probationary employees are eligible to participate in the Authority’s Miscellaneous Employee Pension Rate Plan. The Authority’s Miscellaneous Rate Plan is part of the public agency cost-sharing multiple-employer defined benefit pension plan, which is administered by the California Public Employees’ Retirement System (CalPERS). The employer participates in one cost-sharing multiple-employer defined benefit pension plan regardless of the number of rate plans the employer sponsors. Benefit provisions under the Plan are established by State statute and Board resolution. CalPERS issues publicly available reports that include a full description of the pension plan regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website.

Benefits Provided – CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full time employment. Members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after 10 years of service. The death benefit is one of the following: the Basic Death Benefit, the 1957 Survivor Benefit, or the Optional Settlement 2W Death Benefit. The cost of living adjustments for each plan are applied as specified by the Public Employees’ Retirement Law.

The Plan’s provisions and benefits in effect at June 30, 2025 are summarized as follows:

	Miscellaneous	
	Tier 1 - Prior to January 1, 2013	Tier 2 - On or after January 1, 2013
Hire date		
Benefit formula	2.5% @ 55	2% @ 62
Benefit vesting schedule	5 years service	5 years service
Benefit payments	monthly for life	monthly for life
Retirement age	50 - 55	52 - 67
Monthly benefits, as a % of eligible compensation	2.0% - 2.5%	1.0% - 2.5%
Required employee contribution rates	8.00%	7.75%
Required employer contribution rates	14.13%	7.68%
Required UAL contribution	\$40,035	\$2,133

Beginning in fiscal year 2016, CalPERS collects employer contributions for the Plan as a percentage of payroll for the normal cost portion as noted in the rates above and as a dollar amount for contributions toward the unfunded liability (UAL) and side fund. The dollar amounts are billed on a monthly basis or can be paid in a lump sum at a reduced amount. The Authority elected to make semimonthly contributions and the required contributions for the unfunded liability was \$42,168 in the fiscal year 2025, as shown in the table above.

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WATER EMERGENCY TRANSPORTATION AUTHORITY
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NOTE 9 – PENSION PLAN (Continued)

Contributions – Section 20814(c) of the California Public Employees’ Retirement Law requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Funding contributions for the Plan are determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The Authority’s is required to contribute the difference between the actuarially determined rate and the contribution rate of employees. Employer contribution rates may change if plan contracts are amended. Payments made by the employer to satisfy contributed requirements that are identified by the pension plan towards plan member contribution requirements are classified as plan member contributions.

For the year ended June 30, 2025, the contributions recognized as part of pension expense for each Plan were as follows:

	Miscellaneous
	Tier I & Tier II
Contributions - employer	\$550,186
Contributions - employee (paid by employer)	372,671

Pension Liabilities, Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Plan and additions to/deductions from the Plan’s fiduciary net position have been determined on the same basis as they are reported by the CalPERS Financial Office. For this purpose, benefit payments (including refunds of employee contributions) are recognized when currently due and payable in accordance with the benefit terms. Investments are reported at fair value.

As of June 30, 2025, the Authority reported a net pension liability for its proportionate share of the net pension liability of the Plan as follows:

	Proportionate Share of Net Pension Liability
Miscellaneous	\$1,022,269
Total Net Pension Liability (Asset)	\$1,022,269

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NOTE 9 – PENSION PLAN (Continued)

The Authority’s net pension liability for the Plan is measured as the proportionate share of the net pension liability. The net pension liability of the Plan is measured as of June 30, 2024, and the total pension liability for the Plan used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2023 rolled forward to June 30, 2024 using standard update procedures. The Authority’s proportion of the net pension liability was based on a projection of the Authority’s long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. The Authority’s proportionate share of the net pension liability for the Plan as of June 30, 2023 and 2024 was as follows:

	<u>Miscellaneous</u>
Proportion - June 30, 2023	0.0209%
Proportion - June 30, 2024	0.0211%
Change - Increase (Decrease)	<u>0.0002%</u>

For the year ended June 30, 2025, the Authority recognized a pension expense of (\$243,514). As of June 30, 2025, the Authority reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Miscellaneous</u>	
	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Contributions made after the measurement date	\$550,186	
Differences between actual and expected experience	88,385	(\$3,449)
Changes in assumptions	26,274	
Net differences in actual contributions and proportionate contributions		(169,609)
Net differences between projected and actual earnings on pension plan investments	58,851	
Adjustments due to changes in proportion	212,739	(109,648)
Total	<u>\$936,435</u>	<u>(\$282,706)</u>

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NOTE 9 – PENSION PLAN (Continued)

Deferred outflows of \$550,186 related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2026. Other amounts reported as deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Miscellaneous	
Year Ended June 30	Annual Amortization
2026	(\$67,924)
2027	163,520
2028	28,115
2029	(20,168)
Total	\$103,543

Actuarial Assumptions – For the measurement period ended June 30, 2024, the total pension liability was determined by rolling forward the June 30, 2023 total pension liability. The June 30, 2023 total pension liability was based on the following actuarial methods and assumptions:

	Miscellaneous
Valuation Date	June 30, 2023
Measurement Date	June 30, 2024
Actuarial Cost Method	Entry-Age Normal Cost Method
Actuarial Assumptions:	
Discount Rate	6.90%
Inflation	2.30%
Salary Increases	Varies by Entry Age and Service
Mortality Rate Table (1)	Derived using CalPERS Membership Data for all Funds
Post Retirement Benefit Increase	The lesser of contract COLA or 2.30% until Purchasing Power Protection Allowance Floor on Purchasing Power applies, 2.30% thereafter

(1) The mortality table used was developed based on CalPERS-specific data. The probabilities of mortality are based on the 2021 CalPERS Experience Study and Review of Actuarial Assumptions. Mortality rates incorporate full generational mortality improvement using 80% of Scale MP-2020 published by the Society of Actuaries. For more details on this table, please refer to the 2021 experience study report from November 2021 that can be found on the CalPERS website.

The underlying mortality assumptions and all other actuarial assumptions used in the June 30, 2023 valuation were based on the results of a November 2021 actuarial experience study for the period 2001 to 2019. Further details of the Experience Study can be found on the CalPERS website under Forms and Publications.

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WATER EMERGENCY TRANSPORTATION AUTHORITY
NOTES TO BASIC FINANCIAL STATEMENTS
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NOTE 9 – PENSION PLAN (Continued)

Discount Rate – The discount rate used to measure the total pension liability for the Plan was 6.90%. The projection of cash flows used to determine the discount rate for each Plan assumed that contributions from all plan members in the Public Employees Retirement Fund (PERF) will be made at the current member contribution rates and that contributions from employers will be made at statutorily required rates, actuarially determined. Based on those assumptions, the Plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations. Using historical returns of all the funds’ asset classes, expected compound (geometric) returns were calculated over the next 20 years using a building-block approach. The expected rate of return was then adjusted to account for assumed administrative expenses of 10 basis points.

The expected real rate of return by asset class are as follows:

Asset Class (1)	Assumed Asset Allocation	Real Return (1), (2)
Global Equity-Cap Weighted	30.0%	4.54%
Global Equity-Non-Cap Weighted	12.0%	3.84%
Private Equity	13.0%	7.28%
Treasury	5.0%	0.27%
Mortgage-backed Securities	5.0%	0.50%
Investment Grade Corporates	10.0%	1.56%
High Yield	5.0%	2.27%
Emerging Market Debt	5.0%	2.48%
Private Debt	5.0%	3.57%
Real Assets	15.0%	3.21%
Leverage	-5.0%	-0.59%
Total	<u>100%</u>	

(1) An expected inflation of 2.30% used for this period.

(2) Figures are based on the 2021 Asset Liability Management Study.

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NOTES TO BASIC FINANCIAL STATEMENTS
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NOTE 9 – PENSION PLAN (Continued)

Sensitivity of the Proportionate Share of the Net Pension Asset to Changes in the Discount Rate The following presents the Authority’s proportionate share of the net pension liability for the Plan, calculated using the discount rate for the Plan, as well as what the Authority’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	Miscellaneous
1% Decrease	5.90%
Net Pension Liability (Asset)	\$2,815,436
Current Discount Rate	6.90%
Net Pension Liability (Asset)	\$1,022,269
1% Increase	7.90%
Net Pension Liability (Asset)	(\$453,771)

Pension Plan Fiduciary Net Position – Detailed information about each pension plan’s fiduciary net position is available in the separately issued CalPERS financial reports.

C. *General Information about the Water Emergency Transportation Authority Retirement Plan and the Water Emergency Transportation Authority Replacement Benefit Pension Plans*

Plan Description – In September 2019, the Authority’s Board of Directors (Board) adopted the San Francisco Bay Area Water Emergency Transportation Authority Retirement Plan (Retirement Plan), the San Francisco Bay Area Water Emergency Transportation Authority Replacement Benefits Plan (Replacement Benefits Plan) and related Trust Agreements to restructure funding of the Authority’s existing longevity stipend benefits. The Board also authorized staff to take actions to support the implementation of these plans, which provide monthly stipend to eligible retirees to support medical costs in retirement. Both Plans are single-employer covered plans administered by the Authority.

Benefits Provided – The Retirement Plan and Replacement Benefit Plan provides Longevity Stipend benefits for eligible employees who were hired prior to January 1, 2013.

Employees Covered by Benefit Terms – Membership in the Retirement Plan consisted of the following at the measurement date of June 30, 2025:

Active plan members	4
Inactive employees or beneficiaries currently receiving benefit payments	3
Inactive employees entitled to but not yet receiving benefit payments	1
Total	8

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WATER EMERGENCY TRANSPORTATION AUTHORITY
NOTES TO BASIC FINANCIAL STATEMENTS
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NOTE 9 – PENSION PLAN (Continued)

Employees Covered by Benefit Terms – Membership in the Replacement Benefit Plan consisted of the following at the measurement date of June 30, 2025:

Inactive employees or beneficiaries currently receiving benefit payments	1
Total	1

Actuarial Methods and Assumptions – The Authority’s net pension asset was measured as of June 30, 2025 and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation dated June 30, 2023, based on the following actuarial methods and assumptions for, both the Retirement Plan and Replacement Benefit Plan, respectively:

	Retirement Plan
Valuation Date	June 30, 2023
Measurement Date	June 30, 2025
Contribution Policy	Authority contributes full ADC
Actuarial Assumptions:	
Discount Rate	5.50%
Long-Term Net Rate of Return	5.50%
Inflation	2.50%
Salary Increases	Aggregate - 2.75% annually
Mortality, Retirement, Disability, Termination	CalPERS 2000-2019 Experience Study
Mortality Improvement	Mortality projected fully generational with Scale MP-2021
Participation at Retirement	PEMHCA - 100% Non-PEMHCA - 0%
Medical Trend	Non-Medicare - 7.90% for 2026, decreasing to an ultimate rate of 3.45% in 2076
PEMHCA Minimum Increases	3.50%

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NOTE 9 – PENSION PLAN (Continued)

	Replacement Benefit Plan
Valuation Date	June 30, 2023
Measurement Date	June 30, 2025
Contribution Policy	Authority contributes full ADC
Actuarial Assumptions:	
Discount Rate	5.50%
Long-Term Net Rate of Return	5.50%
Inflation	2.50%
Mortality, Retirement, Disability, Termination	CalPERS 2000-2019 Experience Study
Mortality Improvement	Mortality projected fully generational with Scale MP-2021
Medical Trend	Non-Medicare - 7.90% for 2026, decreasing to an ultimate rate of 3.45% in 2076
PEMHCA Minimum Increases	3.50%

The long-term expected rate of return on Retirement Plan and Replacement Benefit Plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of Pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Global Equity	45%	4.56%
Fixed Income	50%	0.78%
REITs	3%	4.06%
Cash	2%	-0.50%
Total	100%	
Assumed Long-Term Rate of Inflation		2.50%
Assumed Long-Term Net Rate of Return, Rounded		5.50%

Discount Rate – The discount rate used to measure the total Pension liability was 5.50%. The projection of cash flows used to determine the discount rate assumed that Authority contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the Pension plan’s fiduciary net position was projected to be available to make all projected pension payments for current active and inactive employees and beneficiaries. Therefore, the long-term expected rate of return on Pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

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NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2025**

NOTE 9 – PENSION PLAN (Continued)

Changes in Net Pension Liability

The changes in the net pension liability for the Retirement Plan is as follows:

	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability/(Asset) (c) = (a) - (b)
Balance at June 30, 2024 (June 30, 2024 measurement date)	\$2,328,406	\$2,400,546	(\$72,140)
Changes Recognized for the Measurement Period:			
Service cost	68,038		68,038
Interest	130,461		130,461
Difference between expected and actual experience			-
Changes of assumptions			-
Contributions from the employer			-
Net investment income		248,485	(248,485)
Benefit payments and refunds	(48,821)	(48,821)	
Administrative expenses		(10,000)	10,000
Net Changes	<u>149,678</u>	<u>189,664</u>	<u>(39,986)</u>
Balance at June 30, 2025 (June 30, 2025 measurement date)	<u>\$2,478,084</u>	<u>\$2,590,210</u>	<u>(\$112,126)</u>

The changes in the net Pension liability for the Replacement Benefit Plan is as follows:

	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability/(Asset) (c) = (a) - (b)
Balance at June 30, 2024 (June 30, 2024 measurement date)	\$417,416	\$442,645	(\$25,229)
Changes Recognized for the Measurement Period:			
Interest	22,498		22,498
Difference between expected and actual experience			-
Changes of assumptions			-
Contributions from the employer		16,742	(16,742)
Net investment income		42,663	(42,663)
Benefit payments and refunds	(16,742)	(16,742)	-
Adjustment*		(30,172)	30,172
Administrative expenses		(10,000)	10,000
Net Changes	<u>5,756</u>	<u>2,491</u>	<u>3,265</u>
Balance at June 30, 2025 (June 30, 2025 measurement date)	<u>\$423,172</u>	<u>\$445,136</u>	<u>(\$21,964)</u>

*Corrections for Prior year benefit payments

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NOTE 9 – PENSION PLAN (Continued)

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net Pension liability of the Authority for both Retirement Plan and Replacement Benefits Plan, respectively, as well as what the Authority's net Pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (4.50%) or 1-percentage-point higher (6.50%) than the current discount rate:

	Retirement Plan's Net Pension Liability/(Asset)		
	Discount Rate -1%	Current Discount	Discount Rate +1%
	(4.50%)	Rate (5.50%)	(6.50%)
Net Pension Liability	\$319,264	(\$112,126)	(\$459,379)

	Replacement Benefit Plan's Net Pension Liability/(Asset)		
	Discount Rate -1%	Current Discount	Discount Rate +1%
	(4.50%)	Rate (5.50%)	(6.50%)
Net Pension Liability	\$39,294	(\$21,964)	(\$71,905)

Pension Expense and Deferred Outflows/Inflows of Resources Related to Pension

For the year ended June 30, 2025, the Authority recognized pension expense of \$102,125 related to the Retirement Plan. At June 30, 2025, the Authority reported deferred outflows and inflows of resources related to Pension from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$139,922	\$205,010
Changes in assumptions	78,410	
Net difference between projected and actual earnings on plan investments		98,539
Total	\$218,332	\$303,549

For the year ended June 30, 2025, the Authority recognized pension expense of \$11,171 related to the Replacement Benefit Plan. At June 30, 2025, the Authority reported deferred outflows and inflows of resources related to Pension from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Net difference between projected and actual earnings on plan investments	\$0	\$15,528
Total	\$0	\$15,528

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WATER EMERGENCY TRANSPORTATION AUTHORITY
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2025**

NOTE 9 – PENSION PLAN (Continued)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to Pension will be recognized as part of Pension expense as follows:

Retirement Plan	
Measurement Period Ended June 30	Annual Amortization
2026	\$42,985
2027	(28,276)
2028	(25,204)
2029	(60,122)
2030	(14,600)
Total	(\$85,217)

Replacement Benefit Plan	
Measurement Period Ended June 30	Annual Amortization
2026	\$4,993
2027	(8,999)
2028	(7,470)
2029	(4,052)
Total	(\$15,528)

NOTE 10 – POSTEMPLOYMENT HEALTH CARE BENEFITS

A. General Information about the Authority’s Other Post Employment Benefit (OPEB) Plan

Plan Description – The Authority’s Post Employment Benefit Plan San Francisco Bay Area Water Emergency Transportation Authority Retiree Healthcare Plan is an agent multiple-employer defined benefit OPEB plan. By Board resolution, the Authority provides certain health care benefits for retired employees (spouse and dependents are not included) under third-party insurance plans.

Benefits Provided – The Authority pays the minimum of PEMHCA community rated plans for retired employees’ medical premiums, in which the benefits continue to the surviving spouse. The Authority will also provide a longevity stipend for retired employees who have at least 10 years of service, by paying up to the PERS Care single premium for single coverage only.

For the year ended June 30, 2025, the Authority’s contributions to the Plan were \$8,387.

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WATER EMERGENCY TRANSPORTATION AUTHORITY
NOTES TO BASIC FINANCIAL STATEMENTS
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NOTE 10 – POSTEMPLOYMENT HEALTH CARE BENEFITS (CONTINUED)

Employees Covered by Benefit Terms – Membership in the plan consisted of the following at the measurement date of June 30, 2025:

Active plan members	34
Inactive employees or beneficiaries currently receiving benefit payments	3
Inactive employees entitled to but not yet receiving benefit payments	7
Total	44

B. Net OPEB Asset

Actuarial Methods and Assumptions – The Authority’s net OPEB asset was measured as of June 30, 2025 and the total OPEB liability used to calculate the net OPEB asset was determined by an actuarial valuation dated June 30, 2023, based on the following actuarial methods and assumptions:

	Actuarial Assumptions
Valuation Date	June 30, 2023
Measurement Date	June 30, 2025
Actuarial Assumptions:	
Discount Rate	6.25%
Long-Term Net Rate of Return	6.25%
Inflation	2.50%
Salary Increase	2.75%
Mortality, Retirement, Disability, Termination Mortality Improvement	CalPERS 2000-2019 experience study Scale MP-2021
Medical Trend	-Non-Medicare - 7.9% for 2026, decreasing to an ultimate rate of 3.45% in 2076 and later years -Medicare (Non-Kaiser) - 6.90% for 2026, decreasing to an ultimate rate of 3.45% in 2076 and later years -Medicare (Kaiser) - 5.65% for 2026, decreasing to an ultimate rate of 3.45% in 2076 and later years

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NOTES TO BASIC FINANCIAL STATEMENTS
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NOTE 10 – POSTEMPLOYMENT HEALTH CARE BENEFITS (CONTINUED)

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Global Equity	49%	4.56%
Fixed Income	23%	1.56%
TIPS	5%	-0.08%
Commodities	3%	1.22%
REITs	20%	4.06%
Total	100%	
Assumed Long-Term Rate of Inflation		2.50%
Assumed Long-Term Net Rate of Return, Rounded		6.25%

Discount Rate – The discount rate used to measure the total OPEB liability was 6.25%. The projection of cash flows used to determine the discount rate assumed that Authority contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan’s fiduciary net position was projected to be available to make all projected OPEB payments for current active and inactive employees and beneficiaries. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

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NOTES TO BASIC FINANCIAL STATEMENTS
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NOTE 10 – POSTEMPLOYMENT HEALTH CARE BENEFITS (CONTINUED)

C. Changes in Net OPEB Liability (Asset)

The changes in the net OPEB liability (asset) follows:

	Increase (Decrease)		
	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability/(Asset) (c) = (a) - (b)
Balance at June 30, 2024	\$1,060,710	\$1,514,301	(\$453,591)
Service cost	197,628		197,628
Interest	78,386		78,386
Contributions from the employer		8,387	(8,387)
Net investment income		186,904	(186,904)
Benefit payments and refunds	(8,331)	(8,331)	
Administrative expenses		(1,235)	1,235
Net Changes	<u>267,683</u>	<u>185,725</u>	<u>81,958</u>
Balance at June 30, 2025	<u>\$1,328,393</u>	<u>\$1,700,026</u>	<u>(\$371,633)</u>

Detailed information about the OPEB plan's fiduciary net position is available in the separately issued plan financial report that may be obtained from CERBT. The benefit payments and refunds include implied subsidy benefit payments in the amount of \$2,661.

D. Sensitivity of the Net OPEB (Asset) to Changes in the Discount Rate and Healthcare Cost Trend Rates

The following presents the net OPEB asset of the Authority, as well as what the Authority's net OPEB (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.25%) or 1-percentage-point higher (7.25%) than the current discount rate:

	Plan's Net OPEB (Asset)		
	Discount Rate -1% (5.25%)	Current Discount Rate (6.25%)	Discount Rate +1% (7.25%)
Net OPEB Liability/(Asset)	<u>(\$126,370)</u>	<u>(\$371,633)</u>	<u>(\$567,703)</u>

The following presents the net OPEB (asset) of the Authority, as well as what the Authority's net OPEB liability/(asset) would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	Plan's Net OPEB (Asset)		
	Decrease -1%	Current Healthcare Cost Trend Rates	Increase +1%
Net OPEB Liability/(Asset)	<u>(\$636,267)</u>	<u>(\$371,633)</u>	<u>(\$20,156)</u>

**SAN FRANCISCO BAY AREA
WATER EMERGENCY TRANSPORTATION AUTHORITY
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2025**

NOTE 10 – POSTEMPLOYMENT HEALTH CARE BENEFITS (CONTINUED)

E. OPEB Expense and Deferred Outflows/Inflows of Resources Related to OPEB

For the year ended June 30, 2025, the Authority recognized OPEB expense of \$131,981. At June 30, 2025, the Authority reported deferred outflows and inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience		\$219,718
Changes in assumptions	\$14,945	19,151
Net difference between projected and actual earnings on plan investments		53,820
Total	<u>\$14,945</u>	<u>\$292,689</u>

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized as part of OPEB expense as follows:

<u>Measurement Period Ended June 30</u>	<u>Annual Amortization</u>
2026	(\$11,453)
2027	(71,129)
2028	(68,819)
2029	(53,110)
2030	(34,146)
Thereafter	(39,087)
Total	<u>(\$277,744)</u>

NOTE 11 – COMMITMENTS AND CONTINGENCIES

The Authority participates in Federal and State and local grant programs. These programs have been audited by the Authority's independent auditors, in accordance with the provisions of the Federal Single Audit Act as amended and applicable State requirements. No cost disallowances were proposed as a result of these audits; however, these programs are still subject to further examination by the grantors and the amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time. The Authority expects such amounts, if any, to be immaterial.

At June 30, 2025, the Authority had made commitments for the following projects:

Purchase Replacement Vessel - MV Bay Breeze & MV Solano	\$3,737,436
Vessel Engine Overhauls Preventative Maintenance	4,848,623
Purchase Replacement Vessel - MV Intintoli & MV Mare Island	52,316,419
Vessel Mid-Life Refurbishments	11,174,917
New All-Electric Vessels	40,565,251
Office Reconfigurations	436,459
Total	<u>\$113,079,105</u>

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REQUIRED SUPPLEMENTARY INFORMATION

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**SAN FRANCISCO BAY AREA
WATER EMERGENCY TRANSPORTATION AUTHORITY**

**REQUIRED SUPPLEMENTARY INFORMATION
For the Year Ended June 30, 2025**

San Francisco Water Emergency Transportation Authority's Miscellaneous Plan,
a Cost-Sharing Multiple-Employer Defined Pension Plan

As of fiscal year ending June 30, 2025
Last 10 Years

SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY/(ASSET) AND RELATED RATIOS

Measurement Date	6/30/2015	6/30/2016	6/30/2017	6/30/2018	6/30/2019	6/30/2020	6/30/2021	6/30/2022	6/30/2023	6/30/2024
Plan's Proportion of the Net Pension Liability/(Asset)	0.016026%	0.011107%	0.007533%	-0.002877%	0.002546%	0.006478%	-0.015118%	0.016011%	0.020902%	0.021136%
Plan's Proportionate Share of the Net Pension Liability/(Asset)	\$439,655	\$385,835	\$296,963	(\$108,435)	\$101,947	\$273,245	(\$971,774)	\$749,190	\$1,045,205	\$1,022,269
Plan's Covered Payroll	\$1,363,751	\$1,453,752	\$1,597,597	\$1,744,351	\$1,890,469	\$2,184,929	\$2,113,621	\$2,382,444	\$2,789,055	\$3,181,977
Plan's Proportionate Share of the Net Pension Liability/(Asset) as a Percentage of its Covered-Employee Payroll	32.24%	26.54%	18.59%	-6.22%	5.39%	12.51%	-45.98%	31.45%	37.48%	32.13%
Plan's Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)	79.89%	75.87%	75.39%	77.69%	77.73%	81.14%	90.49%	76.68%	76.21%	78.08%

**SAN FRANCISCO BAY AREA
WATER EMERGENCY TRANSPORTATION AUTHORITY**

**REQUIRED SUPPLEMENTARY INFORMATION
For the Year Ended June 30, 2025**

San Francisco Water Emergency Transportation Authority's Miscellaneous Plan,
a Cost-Sharing Multiple-Employer Defined Pension Plan
As of fiscal year ending June 30, 2025
Last 10 Years

SCHEDULE OF CONTRIBUTIONS

	6/30/2016	6/30/2017	6/30/2018	6/30/2019	6/30/2020
Fiscal Year Ended :					
Actuarially determined contribution	\$391,333	\$516,162	\$202,432	\$202,432	\$245,274
Contributions in relation to the actuarially determined contributions	(391,333)	(516,162)	(202,432)	(202,432)	(245,274)
Contribution deficiency (excess)	\$0	\$0	\$0	\$0	\$0
Covered payroll	\$1,597,597	\$1,744,351	\$1,890,469	\$1,890,469	\$2,184,929
Contributions as a percentage of covered payroll	24.50%	29.59%	10.71%	10.71%	11.23%
Notes to Schedule					
Valuation date:	6/30/2015	6/30/2016	6/30/2017	6/30/2017	6/30/2018
Methods and assumptions used to determine contribution rates:					
Actuarial cost method	Entry age	Entry age	Entry age	Entry age	Entry age
Amortization method	Level percentage of payroll, closed	Level percentage of payroll, closed	Level percentage of payroll, closed	Level percentage of payroll, closed	Level percentage of payroll, closed
Remaining amortization period	30 years	30 years	30 years	30 years	30 years
Asset valuation method	5-year smoothed market	5-year smoothed market	5-year smoothed market	5-year smoothed market	5-year smoothed market
Inflation	2.75%	2.75%	2.50%	2.50%	2.50%
Salary increases	Varies by Entry Age and Service	Varies by Entry Age and Service	Varies by Entry Age and Service	Varies by Entry Age and Service	Varies by Entry Age and Service
Investment rate of return	7.65%, net of pension plan investment and administrative expenses, including inflation	7.15%, net of pension plan investment and administrative expenses, including inflation	7.15%, net of pension plan investment and administrative expenses, including inflation	7.15%, net of pension plan investment and administrative expenses, including inflation	7.15%, net of pension plan investment and administrative expenses, including inflation
Retirement age	55 yrs. Misc., 62 yrs. Tier 2	55 yrs. Misc., 62 yrs. Tier 2	55 yrs. Misc., 62 yrs. Tier 2	55 yrs. Misc., 62 yrs. Tier 2	55 yrs. Misc., 62 yrs. Tier 2
Mortality	The probabilities of mortality are derived from CalPERS' Membership Data for all Funds based on CalPERS' specific data from a 2014 CalPERS Experience Study. The table includes 20 years of mortality improvements using the Society of Actuaries Scale BB.	The probabilities of mortality are derived from CalPERS' Membership Data for all Funds based on CalPERS' specific data from a 2014 CalPERS Experience Study. The table includes 20 years of mortality improvements using the Society of Actuaries Scale BB.	The probabilities of mortality are derived from CalPERS' Membership Data for all Funds based on CalPERS' specific data from a 2017 CalPERS Experience Study. The table includes 15 years of mortality improvements using the Society of Actuaries Scale 90% of scale MP 2016..	The probabilities of mortality are derived from CalPERS' Membership Data for all Funds based on CalPERS' specific data from a 2017 CalPERS Experience Study. The table includes 15 years of mortality improvements using the Society of Actuaries Scale 90% of scale MP 2016..	The probabilities of mortality are derived from CalPERS' Membership Data for all Funds based on CalPERS' specific data from a 2017 CalPERS Experience Study. The table includes 15 years of mortality improvements using the Society of Actuaries Scale 90% of scale MP 2016..

**SAN FRANCISCO BAY AREA
WATER EMERGENCY TRANSPORTATION AUTHORITY**

**REQUIRED SUPPLEMENTARY INFORMATION
For the Year Ended June 30, 2025**

San Francisco Water Emergency Transportation Authority's Miscellaneous Plan,
a Cost-Sharing Multiple-Employer Defined Pension Plan
As of fiscal year ending June 30, 2025

Last 10 Years
SCHEDULE OF CONTRIBUTIONS

	6/30/2021	6/30/2022	6/30/2023	6/30/2024	6/30/2025
Fiscal Year Ended :					
Actuarially determined contribution	\$254,421	\$268,997	\$310,937	\$398,573	\$508,018
Contributions in relation to the actuarially determined contributions	(254,421)	(268,997)	(310,937)	(398,573)	(508,018)
Contribution deficiency (excess)	\$0	\$0	\$0	\$0	\$0
Covered payroll	\$2,113,621	\$2,382,444	\$2,789,055	\$3,181,977	\$4,617,035
Contributions as a percentage of covered payroll	12.04%	11.29%	11.15%	12.53%	11.00%

Notes to Schedule

Valuation date:

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry age	Entry age	Entry age	Entry age	Entry age
Amortization method	Level percentage of payroll, closed	Level percentage of payroll, closed	Level percentage of payroll, closed	Level percentage of payroll, closed	Level percentage of payroll, closed
Remaining amortization period	30 years	30 years	30 years	30 years	30 years
Asset valuation method	5-year smoothed market	5-year smoothed market	5-year smoothed market	5-year smoothed market	5-year smoothed market
Inflation	2.50%	2.50%	2.50%	2.50%	2.30%
Salary increases	Varies by Entry Age and Service	Varies by Entry Age and Service	Varies by Entry Age and Service	Varies by Entry Age and Service	Varies by Entry Age and Service
Investment rate of return	7.15%, net of pension plan investment and administrative expenses, including inflation	7.15%, net of pension plan investment and administrative expenses, including inflation	7.15%, net of pension plan investment and administrative expenses, including inflation	6.90%, net of pension plan investment and administrative expenses, including inflation	6.90%, net of pension plan investment and administrative expenses, including inflation
Retirement age	55 yrs. Misc., 62 yrs. Tier 2	55 yrs. Misc., 62 yrs. Tier 2	55 yrs. Misc., 62 yrs. Tier 2	55 yrs. Misc., 62 yrs. Tier 2	55 yrs. Misc., 62 yrs. Tier 2
Mortality	The probabilities of mortality are derived from CalPERS' Membership Data for all Funds based on CalPERS' specific data from a 2017 CalPERS Experience Study. The table includes 15 years of mortality improvements using the Society of Actuaries Scale 90% of scale MP 2016..	The probabilities of mortality are derived from CalPERS' Membership Data for all Funds based on CalPERS' specific data from a 2017 CalPERS Experience Study. The table includes 15 years of mortality improvements using the Society of Actuaries Scale 90% of scale MP 2016..	The probabilities of mortality are derived from CalPERS' Membership Data for all Funds based on CalPERS' specific data from a 2017 CalPERS Experience Study. The table includes 15 years of mortality improvements using the Society of Actuaries Scale 90% of scale MP 2016..	The probabilities of mortality are derived from CalPERS' Membership Data for all Funds based on CalPERS' specific data from a 2021 CalPERS Experience Study. The table includes full generational mortality improvements using the Society of Actuaries 80% of scale MP 2020..	The probabilities of mortality are derived from CalPERS' Membership Data for all Funds based on CalPERS' specific data from a 2021 CalPERS Experience Study. The table includes full generational mortality improvements using the Society of Actuaries 80% of scale MP 2020..

**SAN FRANCISCO BAY AREA
WATER EMERGENCY TRANSPORTATION AUTHORITY**

REQUIRED SUPPLEMENTARY INFORMATION
For the Year Ended June 30, 2025

SAN FRANCISCO BAY AREA WATER EMERGENCY TRANSPORTATION AUTHORITY
REQUIRED SUPPLEMENTARY INFORMATION (Unaudited)
SCHEDULE OF CHANGES IN NET PENSION LIABILITY (ASSET) AND RELATED RATIOS
For the Year Ended June 30, 2025

Last Ten Fiscal Years *

Retirement Plan
Single Employer Plan

Measurement Date	June 30, 2021	June 30, 2022	June 30, 2023	June 30, 2024	June 30, 2025
Total Pension liability					
Service cost	\$193,544	\$93,700	\$58,212	\$62,572	\$68,038
Interest	181,668	105,776	126,554	134,694	130,461
Benefit changes					
Differences between expected and actual experience		332,922		(298,196)	
Assumption changes		80,856		64,620	
Benefit payments	(15,107)	(40,579)	(38,828)	(43,411)	(48,821)
Changes of benefit terms					
Net change in total Pension liability	360,105	572,675	145,938	(79,721)	149,678
Total Pension liability - beginning	1,329,409	1,689,514	2,262,189	2,408,127	2,328,406
Total Pension liability - ending (a)	\$1,689,514	\$2,262,189	\$2,408,127	\$2,328,406	\$2,478,084
Pension fiduciary net position					
Contributions - employer	\$1,635,933		\$270,491	\$407,657	
Contributions - employee					
Net investment income	173,135	(\$250,700)	137,329	200,849	\$248,485
Benefit payments	(15,107)	(40,579)	(38,828)	(43,411)	(48,821)
Administrative expense	(6,223)	(10,000)	(10,000)	(10,000)	(10,000)
Other changes					
Net change in plan fiduciary net position	1,787,738	(301,279)	358,992	555,095	189,664
Plan fiduciary net position - beginning		1,787,738	1,486,459	1,845,451	2,400,546
Plan fiduciary net position - ending (b)	\$1,787,738	\$1,486,459	1,845,451	2,400,546	2,590,210
Plan net Pension liability (asset) - ending (a) - (b)	(\$98,224)	\$775,730	\$562,676	(\$72,140)	(\$112,126)
Plan fiduciary net position as a percentage of the total Pension liability	105.81%	65.71%	76.63%	103.10%	104.52%
Covered payroll	\$1,209,976	\$810,595	\$1,146,072	\$969,008	\$771,952
Plan net Pension liability as a percentage of covered payroll	-8.10%	95.70%	49.10%	-7.44%	-14.52%

*Fiscal year 2021 was the 1st year of the Plan.

**SAN FRANCISCO BAY AREA
WATER EMERGENCY TRANSPORTATION AUTHORITY**

**REQUIRED SUPPLEMENTARY INFORMATION
For the Year Ended June 30, 2025**

SAN FRANCISCO BAY AREA WATER EMERGENCY TRANSPORTATION AUTHORITY
REQUIRED SUPPLEMENTARY INFORMATION (Unaudited)
SCHEDULE OF CONTRIBUTIONS
For the Year Ended June 30, 2025

Last Ten Fiscal Years *
Retirement - Single Employer Plan

Fiscal Year:	2020-2021	2021-2022	2022-2023	2023-2024	2024-2025
Actuarially determined contribution	\$124,700	\$100,839	\$100,504	\$111,578	\$114,372
Contributions in relation to the actuarially determined contribution	1,635,933	-	270,491	407,657	-
Contribution deficiency (excess)	(\$1,511,233)	\$100,839	(\$169,987)	(\$296,079)	\$114,372
Covered payroll	\$1,209,976	\$810,595	\$1,146,072	\$969,008	\$771,952
Contributions as a percentage of covered payroll	135.20%	0.00%	23.60%	42.07%	0.00%

*Fiscal year 2021 was the 1st year of the Plan.

Notes to Schedule:

Methods and assumptions used to determine contribution rates:

	June 30, 2019	June 30, 2019	June 30, 2021	June 30, 2023	June 30, 2023
Valuation Date	June 30, 2019	June 30, 2019	June 30, 2021	June 30, 2023	June 30, 2023
Actuarial Cost Method	Entry Age Normal	Entry Age Normal	Entry Age Normal	Entry Age Normal	Entry Age Normal
Amortization Method	Level percentage of pay	Level percentage of pay	Level percentage of pay	Level percentage of pay	Level percentage of pay
Discount Rate	6.00%	6.00%	5.50%	5.50%	5.50%
General Inflation	2.75%	2.75%	2.50%	2.50%	2.50%
Mortality, Retirement, Termination & Disability	CalPERS 1997-2015 experience study	CalPERS 1997-2015 experience study	CalPERS 1997-2015 experience study	CalPERS 2000-2019 experience study	CalPERS 2000-2019 experience study
Mortality Improvement	Scale MP-2019	Scale MP-2019	Scale MP-2020	Scale MP-2021	Scale MP-2021

*Fiscal year 2021 was the 1st year of the Plan.

**SAN FRANCISCO BAY AREA
WATER EMERGENCY TRANSPORTATION AUTHORITY**

REQUIRED SUPPLEMENTARY INFORMATION
For the Year Ended June 30, 2025

SAN FRANCISCO BAY AREA WATER EMERGENCY TRANSPORTATION AUTHORITY
REQUIRED SUPPLEMENTARY INFORMATION (Unaudited)
SCHEDULE OF CHANGES IN NET PENSION LIABILITY (ASSET) AND RELATED RATIOS
For the Year Ended June 30, 2025

Last Ten Fiscal Years *

Replacement Benefits Plan

Single Employer Plan

Measurement period	June 30, 2021	June 30, 2022	June 30, 2023	June 30, 2024	June 30, 2025
Total Pension liability					
Service cost	\$33,022	\$11,782			
Interest	39,018	21,721	\$22,605	\$23,886	\$22,498
Benefit changes					
Differences between expected and actual experience		28,639		(63,548)	
Assumption changes		12,513		15,239	
Benefit payments	(6,473)	(14,110)	(13,686)	15,086	(16,742)
Changes of benefit terms					
Net change in total Pension liability	65,567	60,545	8,919	(9,337)	5,756
Total Pension liability - beginning	291,722	357,289	417,834	426,753	417,416
Total Pension liability - ending (a)	\$357,289	\$417,834	\$426,753	\$417,416	\$423,172
Pension fiduciary net position					
Contributions - employer	\$327,270	\$14,110	\$44,224	\$64,293	\$16,742
Contributions - employee					
Net investment income	36,420	(49,196)	24,724	36,206	42,663
Benefit payments	(6,473)	(14,110)	(13,686)	15,086	(16,742)
Administrative expense	(6,223)	(10,000)	(10,000)	(10,000)	(10,000)
Other changes					(30,172)
Net change in plan fiduciary net position	350,994	(59,196)	45,262	105,585	2,491
Plan fiduciary net position - beginning		350,994	291,798	337,060	442,645
Plan fiduciary net position - ending (b)	\$350,994	\$291,798	\$337,060	\$442,645	\$445,136
Plan net Pension liability (asset) - ending (a) - (b)	\$6,295	\$126,036	\$89,693	(\$25,229)	(\$21,964)
Plan fiduciary net position as a percentage of the total Pension liability	98.24%	69.84%	78.98%	106.04%	105.19%
Covered payroll	\$162,225				
Plan net Pension liability as a percentage of covered payroll	3.90%	N/A	N/A	N/A	N/A

*Fiscal year 2021 was the 1st year of the Plan.

**SAN FRANCISCO BAY AREA
WATER EMERGENCY TRANSPORTATION AUTHORITY**

**REQUIRED SUPPLEMENTARY INFORMATION
For the Year Ended June 30, 2025**

SAN FRANCISCO BAY AREA WATER EMERGENCY TRANSPORTATION AUTHORITY
REQUIRED SUPPLEMENTARY INFORMATION (Unaudited)
SCHEDULE OF CONTRIBUTIONS
For the Year Ended June 30, 2025

**Last Ten Fiscal Years *
Replacement Benefits Plan**

Fiscal Year:	2021-2022	2022-2023	2023-2024	2024-2025
Actuarially determined contribution	\$14,943	\$15,079	\$15,508	\$15,660
Contributions in relation to the actuarially determined contribution	14,110	44,224	64,293	16,742
Contribution deficiency (excess)	<u>\$833</u>	<u>(\$29,145)</u>	<u>(\$48,785)</u>	<u>(\$1,082)</u>
Covered payroll	\$0	\$0	\$0	\$0
Contributions as a percentage of covered payroll	N/A	N/A	N/A	N/A

*Fiscal year 2021 was the 1st year of implementation.

Notes to Schedule:

Methods and assumptions used to determine contribution rates:

	June 30, 2021	June 30, 2021	June 30, 2023	June 30, 2023
Valuation Date	Entry Age Normal	Entry Age Normal	Entry Age Normal	Entry Age Normal
Actuarial Cost Method	Level percentage of pay	Level percentage of pay	Level percentage of pay	Level percentage of pay
Amortization Method	5.50%	5.50%	5.50%	5.50%
Discount Rate	2.50%	2.50%	2.50%	2.50%
General Inflation	CalPERS 1997-2015 experience study	CalPERS 1997-2015 experience study	CalPERS 2000-2019 experience study	CalPERS 2000-2019 experience study
Mortality, Retirement, Termination & Disability	Scale MP-2020	Scale MP-2020	Scale MP-2021	Scale MP-2021
Mortality Improvement				

*Fiscal year 2021 was the 1st year of the Plan.

**SAN FRANCISCO BAY AREA
WATER EMERGENCY TRANSPORTATION AUTHORITY**

**REQUIRED SUPPLEMENTARY INFORMATION
For the Year Ended June 30, 2025**

**SAN FRANCISCO BAY AREA WATER EMERGENCY TRANSPORTATION AUTHORITY
REQUIRED SUPPLEMENTARY INFORMATION (Unaudited)
SCHEDULE OF CHANGES IN NET OPEB LIABILITY (ASSET) AND RELATED RATIOS
For the Year Ended June 30, 2025**

Last Ten Fiscal Years *

**Other Post-Employment Benefits (OPEB)
Agent Multiple Employer Plan**

	June 30, 2018	June 30, 2019	June 30, 2020	June 30, 2021	June 30, 2022	June 30, 2023	June 30, 2024	June 30, 2025
Measurement period								
Total OPEB liability								
Service cost	\$67,000	\$69,097	\$71,170	\$222,993	\$130,914	\$140,304	\$144,162	\$197,628
Interest	44,000	49,653	(318,925)	96,368	64,597	55,647	67,185	78,386
Benefit changes								
Differences between expected and actual experience					(265,379)		(54,860)	
Assumption changes				(5,747)	10,493		(20,611)	
Benefit payments	(10,000)	(11,000)	(7,919)	(21,366)	(14,826)	(18,448)	(11,955)	(8,331)
Changes of benefit terms			57,170					
Net change in total OPEB liability	101,000	107,750	(238,511)	292,248	(74,201)	177,503	123,921	267,683
Total OPEB liability - beginning	571,000	672,000	779,750	541,239	833,487	759,286	936,789	1,060,710
Total OPEB liability - ending (a)	\$672,000	\$779,750	\$541,239	\$833,487	\$759,286	\$936,789	\$1,060,710	\$1,328,393
OPEB fiduciary net position								
Contributions - employer	\$194,000	\$88,000	\$91,319	\$180,327	\$14,916	\$18,574	\$12,036	\$8,387
Contributions - employee								
Net investment income	50,000	55,796	54,997	336,991	(198,327)	82,429	149,893	186,904
Benefit payments	(10,000)	(11,000)	(7,919)	(21,366)	(14,826)	(18,448)	(11,955)	(8,331)
Administrative expense		(1,335)	(229)	(1,220)	(810)	(767)	(775)	(1,235)
Other changes								
Net change in plan fiduciary net position	234,000	131,461	138,168	494,732	(199,047)	81,788	149,199	185,725
Plan fiduciary net position - beginning	484,000	718,000	849,461	987,629	1,482,361	1,283,314	1,365,102	1,514,301
Plan fiduciary net position - ending (b)	\$718,000	\$849,461	\$987,629	\$1,482,361	\$1,283,314	\$1,365,102	\$1,514,301	\$1,700,026
Plan net OPEB liability (asset) - ending (a) - (b)	(\$46,000)	(\$69,711)	(\$446,390)	(\$648,874)	(\$524,028)	(\$428,313)	(\$453,591)	(\$371,633)
Plan fiduciary net position as a percentage of the total OPEB liability	106.85%	108.94%	182.48%	177.85%	169.02%	145.72%	142.76%	127.98%
Covered payroll	\$1,598,000	\$1,746,000	\$1,890,469	\$2,185,976	\$2,113,620	\$2,281,712	\$2,787,675	\$3,384,622
Plan net OPEB liability as a percentage of covered employee payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

*Fiscal year 2018 was the 1st year of implementation.

**SAN FRANCISCO BAY AREA
WATER EMERGENCY TRANSPORTATION AUTHORITY**

**REQUIRED SUPPLEMENTARY INFORMATION
For the Year Ended June 30, 2025**

SAN FRANCISCO BAY AREA WATER EMERGENCY TRANSPORTATION AUTHORITY
REQUIRED SUPPLEMENTARY INFORMATION (Unaudited)
SCHEDULE OF CONTRIBUTIONS
For the Year Ended June 30, 2025

Last Ten Fiscal Years *
Other Post-Employment Benefits (OPEB) - Agent Multiple Employer Plan

Fiscal Year:	2017-2018	2018-2019	2019-2020	2020-2021	2021-2022	2022-2023	2023-2024	2024-2025
Actuarially determined contribution	\$74,000	\$83,354	\$69,147	\$85,500	\$76,610	\$78,784	\$165,933	\$170,604
Contributions in relation to the actuarially determined contribution	88,000	91,319	82,310	98,017	14,916	18,574	12,036	8,387
Contribution deficiency (excess)	(\$14,000)	(\$7,965)	(\$13,163)	(\$12,517)	\$61,694	\$60,210	\$153,897	\$162,217
Covered employee payroll	\$1,746,000	\$1,890,469	\$2,185,976	\$2,113,620	\$2,281,712	\$2,787,675	\$3,384,622	\$4,591,246
Contributions as a percentage of covered employee payroll	5.04%	4.83%	3.77%	4.64%	0.65%	0.67%	0.36%	0.18%

Notes to Schedule:

Methods and assumptions used to determine contribution rates:

Valuation Date	June 30, 2017	June 30, 2019	June 30, 2019	June 30, 2019	June 30, 2021	June 30, 2021	June 30, 2023	June 30, 2023	
Actuarial Cost Method	Entry Age Normal	Entry Age Normal	Entry Age Normal	Entry Age Normal	Entry Age Normal	Entry Age Normal	Entry Age Normal	Entry Age Normal	
Amortization Method	Level percentage of pay	Level percentage of pay	Level percentage of pay	Level percentage of pay	Level percentage of pay	Level percentage of pay	Level percentage of pay	Level percentage of pay	
Actuarial Value of Assets	Investment gains and losses spread over 5-year rolling period	Investment gains and losses spread over 5-year rolling period	Investment gains and losses spread over 5-year rolling period	Investment gains and losses spread over 5-year rolling period	Investment gains and losses spread over 5-year rolling period	Investment gains and losses spread over 5-year rolling period	Investment gains and losses spread over 5-year rolling period	Investment gains and losses spread over 5-year rolling period	
Discount Rate	6.75%	6.75%	6.75%	6.75%	6.75%	6.25%	6.25%	6.25%	
General Inflation	2.75%	2.75%	2.75%	2.75%	2.50%	2.50%	2.50%	2.50%	
Aggregate Payroll Increases	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	2.75%	2.75%	
Medical Trend	Non-Medicare - 7.0% for 2017/18, decreasing to an ultimate rate of 5.5% in 2020/21	Non-Medicare - 7.0% for 2019, decreasing to an ultimate rate of 4% in 2076	Non-Medicare - 7.25% for 2021, decreasing to an ultimate rate of 4% in 2076	Non-Medicare - 7.25% for 2021, decreasing to an ultimate rate of 4% in 2076	Non-Medicare - 6.3% for Medicare - 6.3% for 2021, decreasing to an ultimate rate of 4% in 2076	Non-Medicare - 6.75% for 2022, decreasing to an ultimate rate of 3.75% in 2076	Non-Medicare - 6.75% for 2022, decreasing to an ultimate rate of 3.75% in 2076	Non-Medicare - 7.90% for 2026, decreasing to an ultimate rate of 3.45% in 2076	Non-Medicare - 7.90% for 2026, decreasing to an ultimate rate of 3.45% in 2076
Mortality, Retirement, Termination & Disability experience study	CalPERS 1997-2011	CalPERS 1997-2011	CalPERS 1997-2015	CalPERS 1997-2015	CalPERS 1997-2015	CalPERS 1997-2015	CalPERS 2000-2019	CalPERS 2000-2019	
Mortality Improvement	Scale MP-2017	Scale MP-2019	Scale MP-2019	Scale MP-2019	Scale MP-2020	Scale MP-2020	Scale MP-2021	Scale MP-2021	

*Fiscal year 2018 was the 1st year of implementation.

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**INDEPENDENT AUDITOR’S REPORT ON
INTERNAL CONTROL OVER FINANCIAL REPORTING,
COMPLIANCE WITH THE TRANSPORTATION DEVELOPMENT ACT
AND OTHER MATTERS BASED ON AN
AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE
WITH *GOVERNMENT AUDITING STANDARDS***

To the Board of Directors
San Francisco Bay Area Water Emergency Transportation Authority
San Francisco, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the San Francisco Bay Area Water Emergency Transportation Authority (Authority), California, as of and for the year ended June 30, 2025, and the related notes to the financial statements, and have issued our report thereon dated November 25, 2025.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Authority’s internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority’s internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority’s internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Authority’s financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. Our procedures included the applicable audit procedures contained in §6666 and §6667 of Title 21 of California Code of Regulations and tests of compliance with the applicable provisions of the Transportation Development Act and the allocation instructions and resolutions of the Metropolitan Transportation Commission. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We have also issued a separate Memorandum on Internal Control dated November 25, 2025 which is an integral part of our audit and should be read in conjunction with this report.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

This report is intended solely for the information and use of the Metropolitan Transportation Commission, management, Board of Directors, others within the Authority, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties; however, this restriction is not intended to limit the distribution of this report, which is a matter of public record.



Pleasant Hill, California
November 25, 2025